Program and Budget Committee

Thirty-Sixth Session
Geneva, June 19 to 23, 2023

UPDATE OF THE MECHANISM TO FURTHER INVOLVE MEMBER STATES IN THE PREPARATION AND FOLLOW-UP OF THE PROGRAM OF WORK AND BUDGET

prepared by the Secretariat

I. INTRODUCTION

1. At the ninth and tenth sessions of the Program and Budget Committee (PBC) in 2006, the PBC considered “Proposals on a new mechanism to further involve Member States in the preparation and follow up of the Program and Budget” (documents WO/PBC/9/4 and WO/PBC/10/2). These documents were prepared in response to the 2005 Assemblies of the Member States of WIPO (Assemblies) decision to recommend a new mechanism beginning with the Program and Budget for 2008/09. Following the recommendation of the tenth session of the PBC on the Program and Budget process (document WO/PBC/10/5), the forty-second session of the Assemblies in 2006 approved the following decision (document A/42/9):

“The General Assemblies of the Member States of WIPO and the Unions administered by it, are invited to:

[…] 

(ii) approve the recommendations of the tenth session of the Program and Budget Committee as reproduced in Annex II, paragraph 25, of the present document A/42/9 [.]”

The approval of this recommendation was with the understanding that the Program and Budget Committee would report back to the General Assembly on the progress and implementation of the new mechanism to further involve Member States in the preparation and follow up of the program and budget of the Organization.
2. Following the decision, the PBC considered the “Implementation of the New Mechanism to Further Involve Member States in the Preparation and Follow-Up of the Program and Budget” (document WO/PBC/13/7) at its thirteenth session in 2008. At its forty-sixth session in 2008, the Assemblies noted the progress and implementation of the new mechanism and the timelines of the process to present the Medium-Term Strategic Plan (MTSP) and the Program and Budget. The Assemblies also requested the inclusion of the distribution of a circular note and questionnaire to Member States on the priorities for the biennium in the timeline (document A/46/12).

3. Since instituting the new mechanism, WIPO has moved to a full implementation of Results-based Management, including Results-based Budgeting. This has resulted in a more consultative and enhanced performance dialogue with Member States during planning, monitoring and performance assessment at the end of the biennium.

4. Some elements of the mechanism have changed since its implementation. These include:
   i) the timelines for the program and budget process have shifted as a result of the advanced calendar for the PBC and Assemblies meetings;
   ii) the number of informal consultations have increased and informal PBC sessions no longer take place; and
   iii) the reports on past performance have been streamlined (e.g. the WIPO Performance Report, the main accountability tool for reporting on organizational performance, consolidates the former Financial Management Report and the Program Performance Report. In addition, the Internal Oversight Division provides an independent verification of the reliability and authenticity of the performance data contained in the biennial WIPO Performance Report).

5. At the thirty-fourth PBC session in 2022, the Secretariat presented the “Revision of the Financial Regulations and Rules (FRR),” which was approved at the sixty-third Assemblies of WIPO in 2022 and entered into force on January 1, 2023. In accordance with Financial Regulation 2.16, “The involvement of Member States in the preparation of the proposed Program of Work and Budget for the next budget period shall be in accordance with the mechanism adopted by Member States.” In its decision on the Revision of the Financial Regulations and Rules, the PBC, in relevant part “Requested the Secretariat to update the New Mechanism to further involve Member States in the Preparation and Follow-up of the Program and Budget (document WO/PBC/10/2) to reflect current practice and the Revised Financial Regulations and Rules for consideration at the 35th session of the PBC.”

6. This document provides the updated process for the preparation of the Program of Work and Budget, which better reflects current needs and working methods.

II. LESSON LEARNED FROM THE PROGRAM OF WORK AND BUDGET FOR 2022/23 AND THE MEDIUM-TERM STRATEGIC PLAN 2022-2026

7. At the thirty-second PBC session in 2021, the Director General presented the MTSP 2022-2026. The MTSP provides high-level strategic guidance for the preparation of the Program of Work and Budgets covered by the MTSP period. In 2021, the WIPO Assemblies approved the Program of Work and Budget for 2022/23.

8. As part of the preparation of the MTSP 2022-2026 and the proposed Program of Work and Budget for 2022/23, the Director General and his senior leadership team engaged
extensively with Member States, including those represented in Geneva and national IP Offices on the future work program of the Organization. This was the first time that WIPO conducted such a broad outreach to complement Member States’ discussions in the two formal PBC sessions.

9. As this engagement was instrumental in soliciting feedback and enhancing the transparency and inclusiveness of the planning processes, the elements of this approach have been incorporated into the future Program of Work and Budget process.

III. Process of budget Preparation

10. There are two formal PBC sessions in a budget year and one formal session in an off-budget year. The updated process, shown in the Annex, reflects the preparations for the Program of Work and Budget for 2024/25 and is proposed to be replicated and implemented for subsequent biennia.

A. Key Principles

11. The key principles that guide the process for preparing the Program of Work and Budget are:
   i) Greater transparency and accountability
   ii) Greater involvement of Member States through more iterative processes
   iii) Enhanced efficiency through greater use of modern technologies

B. Questionnaire

12. The questionnaire seeking Member State input for the Program of Work and Budget will be issued electronically in September of off-budget years. When submitting replies to the questionnaire, Member States can choose whether they wish their response to be published on the website, or they do not wish their response to be published on the website. For those who have opted for publication, Groups’ and Member States’ replies to the questionnaire shall be published on the PBC website in the original language in which they were submitted. The replies to the questionnaire will be analyzed in a comprehensive manner and will guide the Secretariat in the preparation of the proposed Program of Work and Budget. The questionnaire will be annexed to the proposed Program of Work and Budget.

C. Presentation to Member States on the Program of Work and Budget

13. The Secretariat will organize a presentation to Member States on the Program of Work and Budget shortly after its publication. The presentation will provide Member States with an early understanding of the structure and organization of the document to facilitate their examination of the proposal. The Secretariat will aim to publish the proposed Program of Work and Budget at least eight weeks prior to the opening of the first PBC session in a budget year. It is recalled that the Secretariat endeavors to publish Secretariat-prepared PBC documents eight weeks in advance of PBC sessions.

D. Informal Consultations

14. The Director General will engage with Ambassadors, Heads of IP Offices and delegates to the PBC to provide a strategic overview of the proposed Program of Work and Budget emphasizing the financial and substantive highlights. The Secretariat will further conduct Group briefings one to two weeks prior to the PBC sessions and engage extensively with delegates to the PBC on the PBC documents, including the proposed Program of Work and Budget, and provide insight into how the responses to the questionnaire were considered in its preparation.
E. PBC and Assemblies

15. The first comprehensive reading of the proposed Program of Work and Budget takes place at the first PBC session of the budget year. In principle, the PBC would focus, to the extent possible, on the outstanding items of the proposed Program of Work and Budget at the second session of the budget year. Between the first and second PBC sessions, the Secretariat revises the document to incorporate changes agreed by the PBC and publishes an updated proposed Program of Work and Budget for consideration at the second PBC session. In addition, the PBC reviews the WIPO Performance Report for the previous year at the first session of the budget year. Following the recommendations of the PBC, the Program of Work and Budget, the WIPO Performance Report, and the Annual Financial Statements are all submitted to the Assemblies for approval.

16. The WIPO Performance Report for the previous biennium, the Internal Oversight Division Validation of the WIPO Performance Report and the Annual Financial Statements are considered at the off-budget year session. Following the recommendations of the PBC, the WIPO Performance Report, the Internal Oversight Division Validation of the WIPO Performance Report and the Annual Financial Statements are likewise submitted to the Assemblies for approval.

17. The following decision paragraph is proposed.

18. The Program and Budget Committee (PBC) is invited to approve the updated mechanism as described in paragraphs 10 to 16 and set out in the Annex of the “Update of the Mechanism to Further Involve Member States in the Preparation and Follow-up of the Program of Work and Budget” (document WO/PBC/35/4).

[Annex follows]
Mechanism for the Preparation and Follow-up of the Program of Work and Budget

**OFF-BUDGET YEAR**
- Review of WIPO Performance Report (WPR) for the previous biennium
- Review of the Internal Oversight Division (IOD) Validation of the WPR for the previous biennium
- Review of the Annual Financial Statements
- Distribution of a questionnaire to Member States inviting their contributions on the priorities for the proposed Program of Work and Budget for the next biennium
- 9 months before the PBC: Taking note of the WPR and the IOD Validation of the WPR for the previous biennium and adoption of the Annual Financial Statements

**BUDGET YEAR**
- Translation and publication of the proposed Program of Work and Budget.* This document takes into account the inputs received from Member States in response to the questionnaire.
- Presentation to Member States on how to review the proposed Program of Work and Budget
- 8 weeks before the PBC: Informal consultations with Member States after publication of the proposed Program of Work and Budget
- Engagement with Ambassadors and delegates to the PBC on the Program of Work and Budget
- Between the first and second PBC sessions – Review, translation and publication of the proposed Program of Work and Budget based on the feedback received at the first formal session
- Adoption of the Program of Work and Budget for the next biennium and the Annual Financial Statements, taking note of the WPR for the previous year

* It is recalled that the Secretariat endeavors to publish Secretariat-prepared PBC documents 8 weeks in advance of PBC sessions.